

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 H-03 INR-11 L-03 NSAE-00

NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20 USIA-15

ACDA-19 TRSE-00 SAJ-01 OMB-01 CIEP-03 DRC-01 CG-00

DOTE-00 AID-20 /146 W

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R 120920Z AUG 74

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 5583

INFO SECDEF WASHDC

JCS WASHDC

CINCEUR

CINCUSAFE

DIRNSA

OSAF SAFUSI

CSAF XXXX

COMCOGARD ACTEUR LONDON

COMCOGARD MEDSEC NAPLES

S E C R E T ANKARA 6429

E.O. 11652: XGDS 3 INDEFINITE

TAGS: MARR, TU

SUBJ: GOT REFUSAL TO APPROVE CHANGES TO U.S. INSTALLATIONS/
OPERATIONS UNTIL I.A.'S SIGNED

REF: ANKARA 3566(NOTAL)

1. IN SERIES OF NOTES DATING FROM JULY 30 TO AUGUST 2, FOREIGN
MINISTRY TURNED DOWN FOUR PROJECTS FOR U.S. INSTALLATIONS HERE
BASED ON ARGUMENT THAT RELEVANT I.A.'S HAD NOT BEEN SIGNED.
PROJECTS, ALTHOUGH VARYING IN IMPORTANCE, WERE ALL SUBMITTED
BY EMBASSY DIPLOMATIC NOTES AS NOTIFICATIONS BECAUSE NO CHANGE
TO THE NATURE, PURPOSE OR ACTIVITIES OF THE RESPECTIVE
INSTALLATION OR OPERATION WAS INVOLVED. TURKS COMPOUNDED
PROBLEM BY TAKING THREE TO SIX MONTHS TO COME UP WITH

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THEIR NEGATIVE RESPONSES TO THESE NOTIFICATIONS.

2. THE FIRST MFA TURNDOWN WAS DATED JULY 30, AND CONCERNED A PROPOSED ADDITION TO EXISTING KARAMURSEL CDI TRAINING FACILITY (HIGH SCHOOL) TO PROVIDE SPACE FOR VOCATIONAL AUTO REPAIR TRAINING. OPERATIVE PORTION MFA NOTE FOLLOWS: "THE TURKISH AUTHORITIES CONCERNED WOULD APPRECIATE TO BE FURNISHED WITH FURTHER INFORMATION ON THE EXTENT OF REQUIREMENTS NECESSITATING THE CONSTRUCTION OF AN ADDITIONAL VOCATIONAL TRAINING FACILITY AT THE CDI." EMBOFF ASKED MFA OFF WHAT NOTE REALLY MEANT AND WAS TOLD THAT UNLESS PROJECT WAS PARTICULARLY URGENT, COMPETENT TURKISH AUTHORITIES, I.E., TGS, COULD NOT APPROVE IT UNTIL KARAMURSEL I.A. SIGNED. EMBOFF POINTED OUT THAT KARAMURSEL I.A. MAIN TEXT AGREED AD REFERENDUM. MFAOFF CHARACTERIZED THAT AS "PRAGMATIC AMERICAN VIEW", BUT TURKS TOOK MORE "LEGALISTIC CONTINENTAL" VIEW THAT I.A. MUST BE SIGNED TO BE REGARDED AS COMPLETED. EMBOFF THEN REMINDED MFAOFF OF OPINION EXPRESSED BY MFA ASST DIRGEN FOR INT'L SECURITY AFFAIRS MUSTAFA ASULA, IN EARLIER DISCUSSION ON PRINCLIK AN/FPS-UO ANTENNA REPLACEMENT, THAT CHANGES NOT NEW AND DIFFERENT, I.E., NOT AFFECTING NATURE, PURPOSE OR ACTIVITIES, COULD POSSIBLY BE APPROVED BY TURKISH AUTHORITIES BEFORE I.A.'S SIGNED. MFAOFF AGREED TO TRY THIS VIEW ON TGS. (COMMENT: GOT IN MID-JULY "APPROVED" TWO ROUTINE NOTIFICATIONS FOR MODIFICATIONS TO INCIRLIK COMMISSARY BUILDING AND PARKING LOT.)

3. THIS WEEK, WE RECEIVED THREE MFA NOTES DATED AUGUST 2, WHICH CLEARLY DISAPPROVED THE FOLLOWING PROJECTS: KARGABURUN LORAN C SIGNAL MODULATION SUBMITTED JANUARY 10, 1974; CAKMAKLI USA SAS SITE AUTOVON EXTENSION SUBMITTED MAY 3, 1974; AND INCIRLIK ATHLETIC FIELD TRACK SUBMITTED MARCH 4, 1974. MFA NOTES STATED THAT PROJECTS HAD "BEEN FOUND BY THE COMPETENT TURKISH AUTHORITIES TO AFFECT THE NATURE OF THE PRESENT INSTALLATION" FOR THE KARGABURUN AND INCIRLIK PROJECTS, AND "TO AFFECT THE NATURE OF THE U.S. COMMUNICATIONS AND ELECTRONICS INSTALLATIONS AND OPERATIONS IN TURKEY" IN THE CASE OF THE CAKMAKLI AUTOVON EXTENSION. OPERATIVE PARAGRAPH OF EACH NOTE ENDED WITH FOLLOWING SENTENCE: "THE MINISTRY THEREFORE REGRETS, AT THIS TIME,

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ITS INABILITY TO ACCEPT THE PROPOSED CHANGE."

4. SUBSEQUENT DISCUSSION WITH MFAOFF CONFIRMED THAT REASON FOR THREE NEW DISAPPROVALS IS THAT I.A.'S REMAIN UNSIGNED. MFA HAS NOT STATED THAT REASON IN ITS NOTES TO ALLOW "FLEXIBILITY" IN CONSIDERING U.S. PROPOSALS. MFA OFF EMPHASIZED TURKS WOULD CONTINUE CONSIDER ALL PROJECTS SUBMITTED BY U.S. BUT COULD AT THIS TIME APPROVE ONLY THE MOST URGENTLY NEEDED ONES.

4. COMMENT: TURKS ONCE AGAIN HAVE DEMONSTRATED HOW

GREATLY THEIR VIEW OF SIGNIFICANT VS INSIGNIFICANT CHANGES
VARIES FROM OURS. KARGABURUN LORAN C SIGNAL
MODULATION, ALTHOUGH FROM EVERY PRACTICAL STANDPOINT A MINOR
CHANGE, COULD POSSIBLY BE ARGUED AS A CHANGE IN NATURE BY
PERMITTING COMMUNICATIONS TO BE CARRIED OVER THE
NAVIGATIONAL BEACON SIGNAL. HOWEVER, PURPOSE-NAVIGATION-
REMAINS THE SAME. THE OTHER PROJECTS CANNOT IN ANY SENSE
BE REGARDED AS CHANGING THE NATURE, PURPOSE OR ACTIVITIES
OF THE INSTALLATIONS/ OPERATIONS THYE INVOLVE. WE WILL ARGUE
ALL OF THESE CASES WITH GOT AND TGS BUT UNITL THE I.A.'S
ARE SIGNED WE CAN EXPECT EXTREME DIFFICULTY IN OBTAINING
APPROVAL FOR ALL CHANGES, HOWEVER MINOR. IF ALLOWED TO GO
UNCHALLENGED, SITUATION WILL CONTINUE TO IMPACT ON
OPERATIONAL FLEXIBILITY.
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