

## Message Text

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INFO OCT-01 ISO-00 SS-20 NSC-07 OC-06 CCO-00 CIAE-00 PM-07

INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01 SP-03 USIA-15

TRSE-00 SAJ-01 NEA-14 EB-11 OTPE-00 DRC-01 /130 W

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R 310620Z MAY 74  
FM AMEMBASSY ANKARA  
TO SECSTATE WASHDC 4346  
SECDEF WASHDC  
INFO JCS WASHDC  
USMISSION NATO  
DIRNSA WASHDC  
OSAF/SAFUSI  
CSAF XXXX  
CINCEUR  
CINCUSAFE RAMSTEIN AB GERMANY

S E C R E T SECTION 1 OF 2 ANKARA 4176

E.O. 11652: XGDS-3 INDEFINITE  
TAGS: MARR, TU  
SUBJ: I.A. NEGOTIATIONS MTG MAY 24, 1974;  
COMMUNICATIONS AND ELECTRONICS

REF: A. ANKARA 3849; B. STATE 108726; C. ANKARA 3639

SUMMARY: AT I.A. NEGOTIATIONS MEETING MAY 24, 1974,  
AGREEMENT CONFIRMED ON ARTICLE 5 (PURPOSE) AND NEW  
ARTICLE 5 ON JOINT OPERATION AND USE. RENUMBERING OF  
ARTICLES DEFERRED TO AVOID CONFUSION. AD REF AGREEMENT  
REACHED ON 9C(1) AND AGREED MINUTE BASES ON ARTICLE XII DCA  
AND CONFIRMED ON 9C(2) AS SET OUT REF A. SUBJECT TO TURKISH  
CONFIRMATION AT NEXT MEETING, AD REF AGREEMENT REACHED ON  
9D(1), (2) AND (3). INABILITY TO REACH UNDERSTANDING ON 9D(4)  
RESULTED IN TURK PROMISE TO SEEK APPROVAL FOR DELETION.  
U.S. PROPOSED ARTICLE 6 (NATURE) AS SET FORTH IN 1973 DRAFT.  
DISCUSSION INCONCLUSIVE. U.S. NOTED DIFFICULTY IN PROCEEDING  
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FURTHER WITHOUT PROGRESS ON ANNEXES. TURKS NOT TOTALLY

IN AGREEMENT THIS POINT BUT AGREED TO COMPLETE THEIR REVIEW OF U.S. PRAPARED ANNEXES IN NEAR FUTURE. BOTH SIDES WILL APPOINT MEMBERS TO RECONSTITUTED C&E SUBCOMMITTEE. (TEXTS OF NEW DRAFTS FOLLOW BELOW) END SUMMARY.

1. ARTICLE 5- PURPOSE: AT I.A. MEETING MAY 24, 1974, BOTH SIDES CONFIRMED AGREEMENT ON THIS ARTICLE AS REPORTED REF A.

2. NEW ARTICLE 5 ON JOINT OPERATION AND USE: TURKISH CHAIRMAN (ASST DIRGEN INT'L SECURITY AFFAIRS ASULA) CONFIRMED PREVIOUS AD REF AGREEMENT ON DELETION "AND OPERATIONS". REF B. ASSUMPTION CORRECT THAT "OF THIS IMPLEMENTING AGREEMENT" WAS INTENDED FOR CONCLUDING WORDS THIS ARTICLE. TO AVOID CONFUSION AS TO ARTICLE NUMBERS UNDER DISCUSSION, BOTH SIDES AGREED TO DEFER RENUMBERING OF ARTICLES OCCASIONED BY ACCEPTANCE OF NEW ARTICLE 5 FOR THE PRESENT.

3. ARTICLE 9 PARA .: INTERFERENCE: NOTING AGREEMENT ON 9C(2), ASULA ASKED FOR CONFIRMATION OF AGREEMENT REACHED ON 15. MAY TO RETURN TO ARTICLE XII DCA AND AGREED MINUTE FOR ARTICLE 9C(1) AND AGREED MINUTE THERETO (REF A.). TURKS PROVIDED DRAFT OF THIS ADAPTATION FATIHFUL TO DCA LANGUAGE EXCEPT FOR SUBSTITUTION OF WORDS "TURKISH AND NATO" FOR "LOCAL" IN BOTH MAIN TEXT AND AGREED MINUTE. U.S. CHAIRMAN (MSA COUNSELOR BOEHM) POINTED OUT DEVIATION FROM DCA ALTERED MEANING AND THAT IN CASE OF AGREED MINUTE MADE LANGUAGE INHERENTLY CONTRADICTIONY. TURKS STATED SUBSTITUTION OF WORDS DESIGNED TO "PARALLEL" TERMS USED IN 9C(2). U.S. COUNTERED THAT TURKISH DRAFT OF 9C(1) DID NOT CARRY OUT INTENT OF DCA AND SUGGESTED ADHERENCE TO DCA LANGUAGE SINCE THAT HAD BEEN COURSE AGREED UPON 15 MAY. ALLEGING THAT DEVIATION HAD BEEN INTENDED TO SERVE U.S. INTERESTS IN THAT IT RESTRICTED LOCAL TO ONLY TURKISH AND NATO, TURKS EXPRESSED WILLINGNESS TO RETURN TO DCA LANGUAGE. AS AGREED, ARTICLE 9C(1) AND AGREED MINUTE NOW READ EXACTLY AS DCA ARTICLE XII AND AGREED MINUTE EXCEPT THAT FIRST LINE OF I.A. AGREED MINUTE BEGINS, "THE PURPOSE OF ARTICLE 9C(1)..."

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4. ARTICLE 9, PARAGRAPH D-U.S. SUPPORT FOR TURKISH-USED CIRCUITS AND TERMINALS: U.S. PROPOSED FOLLOWING:

QUOTE U.S. PROPOSAL FOR ARTICLE 9 OF C & E I.A.--  
PARAGRAPH D. PARA 9 D. (1) IN THOSE U.S. COMMUNICATIONS SYSTEMS, PORTIONS OF WHICH ARE USED BY THE TURKISH ARMED FORCES, U.S. TERMINAL ENDS WILL BE OPERATED BY THE U.S. FORCES AND TURKISH TERMINAL ENDS BY THE TURKISH FORCES.

A COMMITTEE COMPOSED OF PERSONNEL DESIGNATED BY TGS AND JUSMMAT WILL BE FORMED TO ESTABLISH AND CONTROL OPERATION AND MAINTENANCE PROCEDURES CONCERNING THE TURKISH TERMINAL ENDS AND PORTIONS OF U.S. COMMUNICATIONS SYSTEMS USED BY THE TURKISH ARMED FORCES, WHICH SHOULD BE MAINTAINED AT AN OPERATIONAL QUALITY AND AVAILABILITY LEVEL EQUAL TO THE REMAINDER OF THE SYSTEM, AND TO SOLVE THE PROBLEMS RELATED THERETO. PARA (2) NO CHANGES HAVING ANY EFFECT ON TURKISH-USED PORTIONS OF U.S. COMMUNICATIONS SYSTEMS AND/OR TURKISH TERMINAL EQUIPMENT, SUPPLIED BY THE U.S. AND PROPERTY OF THE TURKISH GOVERNMENT, WILL BE BROUGHT TO U.S. COMMUNICATIONS-ELECTRONICS SYSTEMS IN TURKEY WITHOUT PRIOR NOTICE TO AND APPROVAL BY THE COMPETENT AUTHORITIES OF THE GOVERNMENT OF THE REPUBLIC OF TURKEY. PARA (3) THE TERM "TERMINAL EQUIPMENT" AS USED HEREIN INCLUDES THE EQUIPMENT LINKS, APPARATUS, MULTIPLEX EQUIPMENT, TESTING EQUIPMENT AND SPECIAL TOOLS REQUIRED BY THE TURKISH COMMUNICATIONS TERMINALS OPERATED BY THE TURKISH ARMED FORCES. PARA (4) IN CASE OF AN APPROVED CHANGE IN THE U.S. COMMUNICATIONS SYSTEMS IN TURKEY, THE U.S. WILL CONSIDER REQUESTS FROM THE TURKISH ARMED FORCES FOR USE OF A PORTION OF SUCH SYSTEMS, TAKING INTO ACCOUNT THE CAPACITY OF THE SYSTEM AND SUBJECT TO MUTUAL AGREEMENT ON FINANCIAL ARRANGEMENTS. END QUOTE

5. TURKS REVIEWED STATUS THIS PARAGRAPH AS REPORTED REF C., AND SUGGESTED THAT LATEST PROPOSAL REPORTED ABOVE WAS UNCLEAR AS TO WHO WOULD TAKE "NECESSARY CARE" TO MAINTAIN TURKISH USED PORTION OF F/S SYSTEM. U.S. RESPONDED THAT MAINTENANCE OF TURKISH TAILS A TURKISH RESPONSIBILITY. "NECESSARY CARE" WORDING OF 9D(1) IN PREVIOUS DRAFT UNCLEAR AND HENCE MISLEADING. PURPOSE LATEST PROPOSAL TO ESTABLISH BASIS FOR SOLUTION TECHNICAL PROBLEMS AND  
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ELIMINATE AMBIGUITY OF "NECESSARY CARE" LANGUAGE. TURKS REPEATED THEIR CONCEPT OF F/S AS A WHOLE AND EXPRESSED CONCERN THEY MIGHT BE RESPONSIBLE FOR MAINTENANCE MORE THAN THEIR PORTION OF SYSTEM. ON OTHER HAND, U.S. MAINTENANCE OF TURK PORTION A SMALL MATTER FOR U.S. U.S. ASSURED TURKS WOULD NOT BE CALLED ON TO SUPPORT MORE THAN THEY USED. U.S. POINTED OUT THAT U.S. GRANT OF EQUIPMENT DID NOT CARRY WITH IT OBLIGATION TO MAINTAIN IN PERPETUITY. FISCAL CONSIDERATIONS DID NOT PERMIT U.S. TO ACCEPT TURKISH-PROPOSED ARRANGEMENT WHICH IN FINAL ANALYSIS NOT IN BEST INTERESTS TURKEY, SINCE MIGHT DETER U.S. FROM PROVIDING FACILITIES. NOTING OVERRIDING INTEREST IN MAKING PROGRESS, TURKS GAVE AD REF AGREEMENT SUBJECT TO CONFIRMATION AT NEXT MEETING TO 9D(1), (2), AND (3) WITH SUBSTITUTION OF "KEPT" FOR "MAINTAINED" IN 9D(1) IN PHRASE: "WHICH SHOULD BE

MAINTAINED AT AN OPERATIONAL QUALITY AND AVAILABILITY  
LEVEL...".

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INFO OCT-01 ISO-00 SS-20 NSC-07 OC-06 CCO-00 CIAE-00 PM-07

INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01 SP-03 USIA-15

TRSE-00 SAJ-01 NEA-14 EB-11 OTPE-00 DRC-01 /130 W

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R 310620Z MAY 74

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 4347

SECDEF WASHDC

INFO JCS WASHDC

USMISSION NATO

DIRNSA WASHDC

OSAF/SAFUSI

CSAF XXXX

CINCEUR

CINCUSAFE RAMSTEIN AB GERMANY

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6. ARTICLE 9, SUBPARAGRAPH D(4): U.S. CLARIFIED "CAPACITIES  
OF SYSTEM" AS DEPENDENT ON DETERMINATION OF WHAT MIGHT BE  
MADE AVAILABLE FOR TURKISH USE. TURKS SUGGESTED THAT U.S.  
DID NOT NEED "TAKING INTO ACCOUNT..." AND FOLLOWING LANGUAGE  
FOR ITS PROTECTION, FOR EVEN WITHOUT THOSE WORDS U.S. OBLIGED  
ONLY TO CONSIDER TURKISH REQUESTS. TURKS ALSO SAW NO  
NEED TO REFER TO "USE OF A PORTION OF SUCH SYSTEMS". AS  
FOR FISCAL CONSIDERATIONS, TURKISH CHAIRMAN CONSTRUCTED  
ELABORATE THEORY THAT LEGAL BASIS FOR FUTURE U.S.  
SUPPORT OF TURKISH COMMUNICATIONS COULD BE FOUND IN WELL  
RECOGNIZED PRINCIPLE OF JOINT OPERATION AND USE. U.S. AGAIN  
REJECTED APPLICATION OF THAT PRINCIPLE TO OPERATIONS AND POINTED  
OUT THAT WITHOUT "TAKING INTO ACCOUNT" LANGUAGE, REMAINING  
TEXT WOULD SEEM TO IMPLY MORE THAN IT INTENDED WHICH COULD  
CREATE DIFFICULTIES IN FUTURE. U.S. NOTED ITS DISSATISFACTION  
WITH LOOSE ARRANGEMENTS AND POINTED OUT THAT SINCE LANGUAGE NO

MORE THAN A STATEMENT OF ACKNOWLEDGED, BEST COURSE WOULD BE TO DROP  
THIS SUBPARA ALTOGETHER. TURKS RELUCTANT TO DROP SUBPARA,  
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ARGUING THAT FUTURE TURKISH NEEDS SHOULD NOT BE DISREGARDED.  
ADDITIONALLY, TURKS PROPOSED INSERTION "OR MODERNIZATION" AFTER  
"CHANGE" IN FIRST LINE FOR CLARITY. CITING FACT THAT UNDER  
EXISTING ARRANGEMENT TURKS USED U.S. F/S WITHOUT PAYMENT,  
TURKISH CHAIRMAN ASSERTED THAT SIMILAR POSSIBILITY NEEDED TO  
BE KEPT OPEN IN ASE OF FUTURE U.S. MODERNIZATION. HE ASKED  
IF RELUCTANCE TO ACCEPT LANGUAGE TO THIS END SIGNALLED CHANGE  
IN U.S. POLICY. U.S. REPLIED THAT EXISTING ARRANGEMENTS  
WERE NOT SET OUT AS WRITTEN OBLIGATION IN EITHER F/S AGREEMENT  
OR DCA AND UNNECESSARY HERE SINCE NOTHING PROHIBITED  
TURKS FROM REQUESTING FUTURE SUPPORT. DELETION  
SUBPARAGRAPH NOT HARMFUL TO TURKISH POSITION AND APPARENTLY  
ONLY WAY TO MAKE FUTURE PROGRESS. TURKS AGREED TO  
CONSIDER BUT STATED IT WOULD BE HELPFUL IF U.S. WOULD AGREE  
TO INSERTION "OR MODERNIZATION" AFTER "CHANGES" IN FIRST  
LINE 9D(2). U.S. AGREED AD REF. NOTING AGREEMENT ON  
9D(1), (2), AND (3), TURKS AGREED TO STATE POSITION ON  
DELETION 9D(4) BY NEXT MEETING IF POSSIBLE.

7. ARTICLE JYC APPROVED FREQUENCIES AND NETWORKS: U.S.  
PROPOSED FOLLOWING LANGUAGE FOR ARTICLE 6. QUOTE U.S.  
PROPOSAL FOR ARTICLE 6 OF C & E I.A. PARA THE  
NATURE OF THESE COMMUNICATIONS-ELECTRONICS COMMON DEFENSE  
INSTALLATIONS/OPERATIONS ESTABLISHED IN ACCORDANCE WITH THIS  
IMPLEMENTING AGREEMENT IS EXPLAINED BELOW. THE NATURE  
OF THESE COMMUNICATIONS-ELECTRONICS COMMON DEFENSE  
INSTALLATIONS AND OPERATIONS SHALL NOT BE CHANGED WITHOUT  
PRIOR PERMISSION OF THE GOVERNMENT OF THE REPUBLIC OF TURKEY.  
PARA NATURE: FIXED AND PORTABLE HIGH FREQUENCY, VERY HIGH  
FREQUENCY AND ULTRA-HIGH FREQUENCY POINT TO POINT COMMUNICATIONS  
FACILITIES; TROPOSPHERIC AND MICROWAVE EQUIPMENT  
AND THEIR ANTENNAS; FORWARD SCATTER SYSTEM RELAYS AND  
TERMINALS; TELEPHONE EXCHANGES, LAND LINES, AND LEASED  
LINES; MULTIPLEXING EQUIPMENT; METEOROLOGICAL FORECASTING  
EQUIPMENT; POWER GENERATING EQUIPMENT, TECHNICAL CONTROL  
MEANSJV SATELLITE GROUND STATION EQUIPMENT; COMPUTER-  
CONTROLLED RECORD COMMUNICATINS AND INFORMATION  
EQUIPMENT; NAVIGATIONAL AIDS AND EQUIPMENT INCLUDING THE  
KARGABURUN LORAN STATION; CIRCUIT ANAGENENT FACILITIES;  
NON-TACTICAL RADIO NETWORKS; AND SUPPORTING FACILITIES AS  
REFERENCED IN THE FORWARD SCATTER AND KARGABURUN

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IMPLEMENTINR ANNEXES ATTACHED. END QUOTE TURKS EXPRESSED AGREEMENT WITH FIRST PARAGRAPH AND ASKED FOR RATIOALE FOR DELETION OF 1971 DRAFT LANGUAGE "ON APPROVED FREQUENCIES AND NETWORKS AND AT APPROVED INSTALLATIONS AND LOCATIONS". U.S. RESPONDED THAT NATURE ARTICLE SHOULD DESCRIBE EXISTING ELEMENTS OF I.A. SUBJECT MATTER. ELIMINATED PHRASE NOT PART OF DESCRIPTION BUT A PROCEDURAL CONCEPT. FREQUENCIES ARE APPROVED THROUGH ARFA TO WHICH U.S. HAD REFERRED IN ITS EARLIER PROPOSAL FOR 9F. THAT PROPOSAL WITHDRAWN IN CONTEMPORATING OF DELETION OF "APPROVED FREQUENCIES" IN THIS ARTICLE. THOSE WORDS, IF NOT DELETED, IMPLY AN ADDITIONAL LEVEL OF APPROVAL, REQUIRING RESURRECTION 9F TO CLARIFY ARTICLE 6. NETWORKS HAD BEEN SUBJECT PREVIOUS DISCUSSION AND IN U.S. OPINION WERE NOT ADAPTABLE TO APPROVAL TOR TO ANNEXES. IN ANY EVENT, NETWORKS WERE A SUBJECT FOR STUDY BY TECHNICAL EXPERTS. U.S. HAD NO OBJECTION TO "APPROVED INSTALLATIONS AND LOCATIONS" EXCEPT THAT LANGUAGE CLEARLY SUPERFLUOUS. AFTER EXTENSIVE INTERNAL DISCUSSION, TURKS PROPOSED CURRENT U.S. DRAFT BE MODIFIED BY ADDING FOLLOWING AFTER WORD "NATURE" IN FIRST SENTENCE SECOND PARAGRAPH "ON FREQUENCIES OBTAINED THROUGH INTERNATIONALLY ESTABLISHED PROCEDURES AND ON NETWORKS AS DESCRIBED IN THE ANNEXES, AND AT APPROVED INSTALLATIONS AND LOCATIONS." U.S. AGREED TO CONSIDER THIS PROPOSAL. AGREEMENT ALSO REACHED THAT C-E SUBCOMMITTEE WOULD BE REESTABLISHED TO EXPLORE QUESTION OF ANNEXES, INCLUDING TECHNICAL FEASIBILITY OF INCLUDING NETWORKS THEREIN.

8. ARTICLE 6, CIRCUIT DIAGRAMS: TURKS AGREED TO REMAINDER OF U.S. PROPOSAL ARTICLE 6 EXCEPT FOR DELETION OF LAST SENTENCE OF 1971 DRAFT. TURKS ASKED FOR U.S. RATIONALE FOR DELETION. U.S. STATED IT WAS NOT CLEAR WHAT COMPETENT AUTHORITIES AGREEING TO. ALSO, LANGUAGE SEEMED TO IMPLY ANOTHER LEVEL OF APPROVAL. TURKS EXPLAINED THAT AUTHORITIES WERE NOT AGREEING ON DIAGRAMS THEMSELVES BUT ON SYSTEMS COVERED BY THOSE DIAGRAMS. U.S. REPLIED THAT PROCEDURAL CONCEPTS DID NOT BELONG IN "NATURE" ARTICLE. U.S. HAD NO INTENTION TO HIDE ANYTHING NOR TO DENY TURKISH APPROVAL AUTHORITY. ON OTHER HAND, I.A.'S SHOULD NOT BE CLUTTERED UP WITH EITHER EFTRANEIOUS INFORMATION OR AMBIGUOUS  
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LANGUAGE. U.S. PRPOSED SUSPEND FURTHER DISCUSSION THIS SENTENCE PENDING STUDY BY SUBCOMMITTEE, MEMBERS OF WHICH WOULD BE APPOINTED AT NEXT I.A. MEETING 29 MAY.  
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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
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**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 31 MAY 1974  
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**Subject:** I.A. NEGOTIATIONS MTG MAY 24, 1974; COMMUNICATIONS AND ELECTRONICS  
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